

## Regional Planning and Development Organizations Historical Perspective

A horizontal timeline with arrows pointing right, containing the following labels: Initial Steps, 1972, 1980, 1990, 2000, 2010, 2014.

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## Why review history?

Understanding the past makes it possible to better envision the future.

It further provides a **sense of time** as well as **sense of place** in the scheme of things.

A cartoon illustration of a person standing at a fork in a path. Above them is a night sky with many yellow stars. A red arrow points left and a yellow arrow points right, indicating a choice or direction.

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## Awareness

"The peoples of the old world have their cities built for times gone by, when railroads and gunpowder were unknown. We can have cities for the new age that has come, adapted to its better conditions of use and ornament. So great an advantage ought not to be thrown away.

*We want, therefore, a city planning profession...."*

Horace Bushnell, "City Plans", 1864

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## Planning

- "Planning" is the process of thinking about and organizing the activities required to achieve a desired goal.
- Written "plans" document assets and needs determined by the process and set forth goals. They then describe the steps necessary to achieve those goals.

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## Planning as a Profession

- **1909** - First national conference on planning held in Washington, D.C.
- **1909** - First course in city planning initiated at Harvard
- K.S.A 12-701 et seq.
  - Chapter 12: Cities and Municipalities
  - Article 7: Planning and Zoning
  - History: L. **1923**, ch. 92, § 1; R.S. 1923, § 12-701; L. 1931, ch. 110, § 1; Repealed, L. 1991, ch. 56, § 28; Jan. 1, **1992**.

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## Beginning of Defined Regions

- Governor Alf Landon
  - 1934** Report entitled Regional Delineation of Kansas described
    - "...the urgent physical-economic-social problems with particular emphasis on land-use, transportation, water, conservation and flood control."
- Recommendations
  - "...planning legislation for the creation of
    - a State planning authority,
    - new laws for
      - county planning and zoning,
      - city planning,
      - housing
      - and county parts."
- Study repeated in **1962**.

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## Federal Action – 1950s

- Eisenhower Administration
  - The Housing Act of **1954**
    - Created the Federal Housing Administration and Section 701
      - Authorized funds for comprehensive planning.
  - National Interstate and Defense Highways Act of **1956**
    - a.k.a., Federal Aid Highways Act

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## Entrance of “Regional” Planning

- K.S.A. 12-2901 et seq.
  - Chapter 12: Cities and Municipalities
  - Article 29: Interlocal Cooperation
  - History: L. **1957**, ch. 100, § 1; March 25.
- K.S.A. 12-716 et seq.
  - Chapter 12: Cities and Municipalities
  - Article 7: Planning and Zoning
  - History: L. **1957**, ch. 101, § 1; L. 1965, ch. 99, § 1; L. 1984, ch. 68, § 1; Repealed, L. 1991, ch. 56, § 28; Jan. 1, 1992
    - Re-codified in **1991** as K.S.A. 12-744 et seq.

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## Federal Action – 1960s

- Johnson Administration
  - Public Works & Economic Development Act of **1965**
    - Created the Economic Development Administration and provided funds in support job creation / business development
  - Intergovernmental Cooperation Act of **1968**
    - Enabled governors to create sub-state regions

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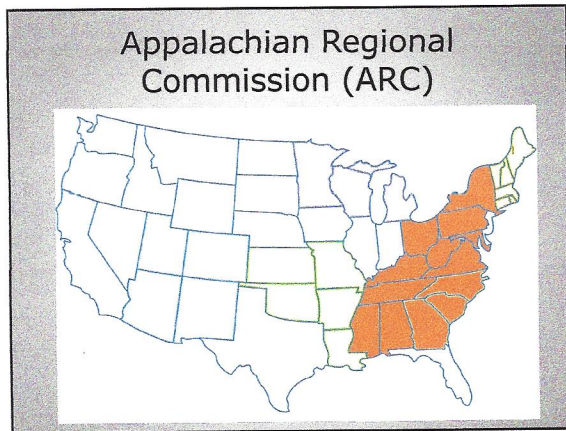
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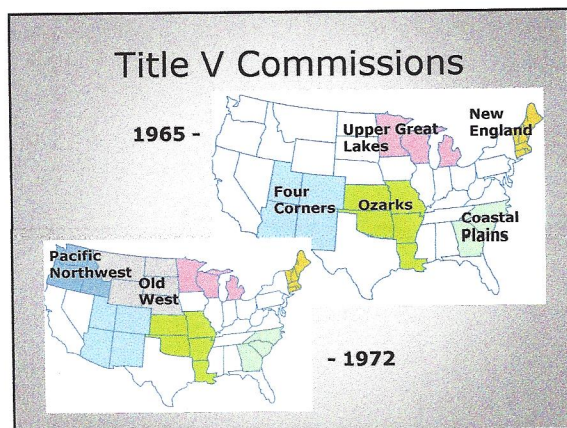
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Mounting Local Pressure

- Regional groups began to form inside Kansas, suggesting the state government consider a sub-state regional development structure
  - Southeast Kansas Advisory Committee formed in **1966**
    - Set up as pilot regional program that same year.
  - South Central Kansas Advisory Committee formed in **1967**
  - Flint Hills Advisory Committee formed in **1968**

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## Local Action and Initiative

- Result of federal program
  - South Central Kansas Economic Development District (SCKEDD) formed in **1968**
- Result of state statute allowances
  - ABDC Regional Planning Commission, later *MO-KAN Regional Council*, formed in **1968**
  - Greater Northwest Kansas, Inc., later *Northwest Kansas Regional Planning and Development Commission* formed in **1968**
  - Pottawatomie – Riley Counties / Manhattan RPC, later known as *Big Lakes Regional Planning Commission*, formed in **1969**

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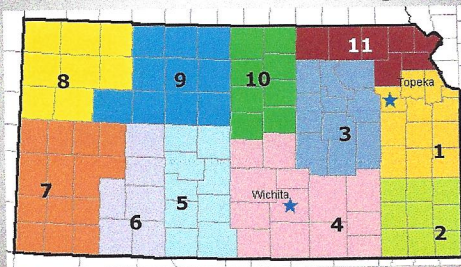
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February 15, 1971  
Regions Outlined by Executive Order  
Governor Robert Docking



Regional boundaries same as those defined in 1967.

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## Organization: Type 1

- Rational (Reason driven)
  - Single organization / governance
  - Single function / core capability
    - Example: Planning (Proactive)
      - A-95 Review
      - Housing
      - Land Use
      - Transportation
  - Clear goals
  - Focus on outcomes / consequences
  - Lots of applied information

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## RPC Organizations Established

- MO-KAN Regional Council - 1968
- Northwest Kansas Regional Planning and Development Commission - 1968
- Big Lakes Regional Planning Commission - 1969
- Chikaskia Regional Planning Commission - 1971
- Flint Hills Regional Planning Commission - 1971
- Indian Hills Regional Planning Commission - 1971
- Central Plains Tri-County Planning Committee - 1972
- Greater Southwest Regional Planning Commission - 1972
- Mid-America Regional Council - 1972
- North Central Regional Planning Commission - 1972
- Southeast Regional Planning Commission - 1972
- Mid-State Regional Planning Commission - 1973
- Blue Stem Regional Planning Commission - 1974
- Golden Belt Regional Planning Commission - 1974

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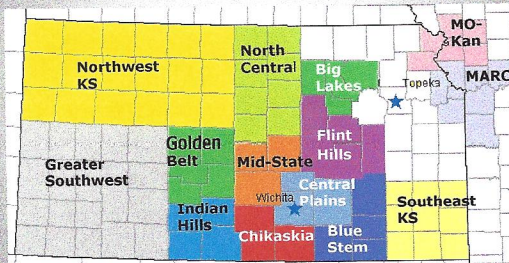
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1974

## Regional Planning Commissions




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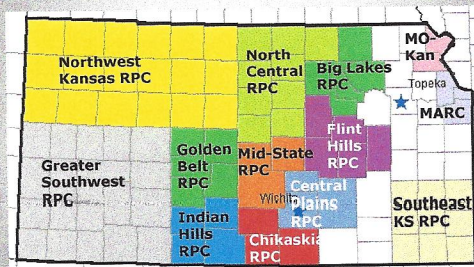
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1980

## Regional Planning Commissions




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## RPCs in 1980 Kansas

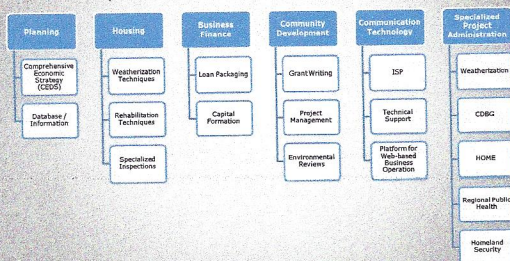
- Tied to the **Kansas Department of Economic Development** (KDED)
  - Dennis McKee, State Planner
  - HUD 701 Program Administrator
- Members of the **Kansas Association of Regional Planning Commissions** (KARPC)
  - Administered by the League of Kansas Municipalities and the Kansas Association of Counties

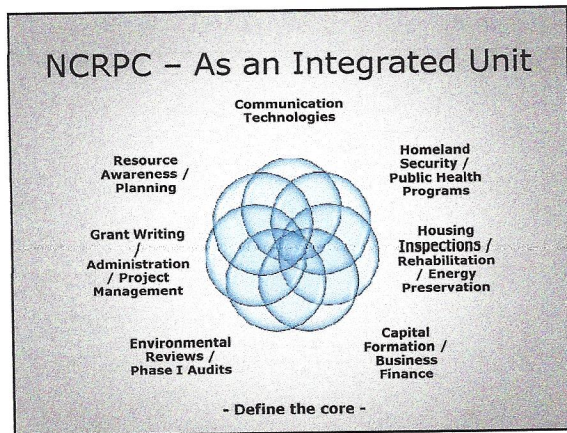
## Organization: Type 2

- Natural (Coalition structure)
  - Single organization / Single governance
    - Multiple divisions / functions
      - Example:
        - » Grant Writing (Reactive)
        - » Program Administration (Service)
        - » Planning (Proactive)
    - Multiple dependent actors
      - Counties
      - Cities
      - Businesses
      - Private Citizens
  - Multiple resources

## Example: NCRPC Operations Hierarchy

Multiple Divisions – Multiple Functions






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### The Core

What core capabilities of the NCRPC can be used to build future service delivery systems?

Does the NCRPC possess a core capability that will enable it to become a development organization?

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### Organization: Type 3

- Open (Network structure)
  - Multiple organizations
    - Independent actors
  - Multiple divisions; multiple functions
  - Resource sharing
  - Temporal collaborative initiatives

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## Open Systems

- Open System organizations are congeries of interdependent flows and activities linking shifting coalitions of participants embedded in wider material-resource and institutional environments.
- Collaborative operations involving two or more organizations require each participant to bring their best to the table. Such efforts cannot be one-sided initiatives.

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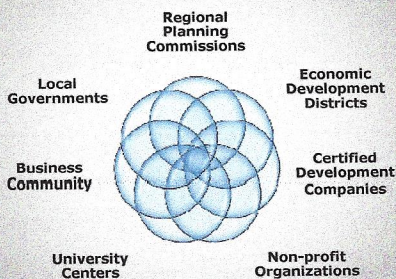
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## Working Environment




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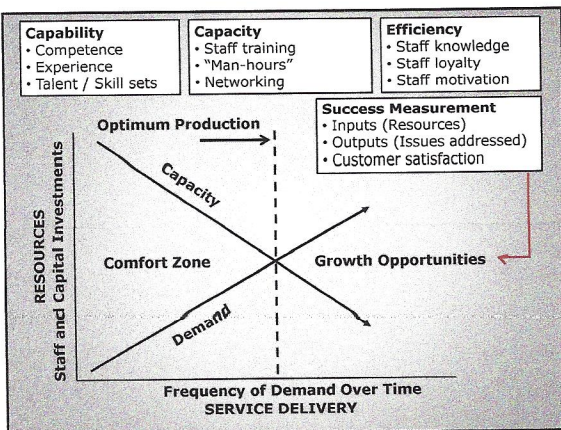
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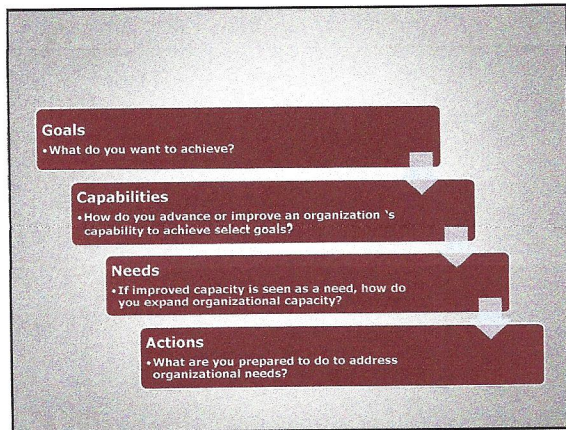
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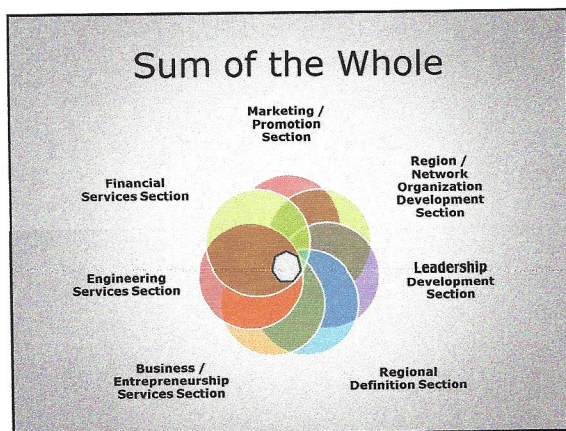
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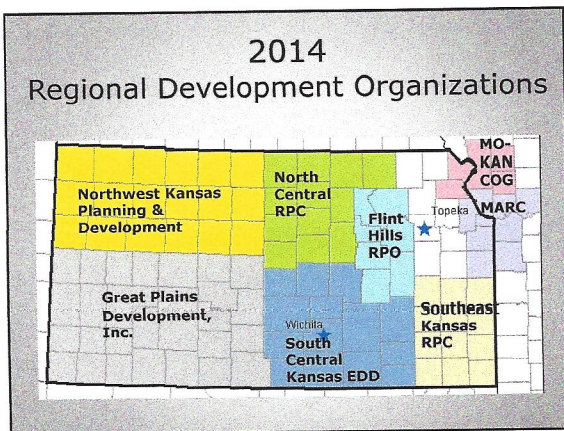
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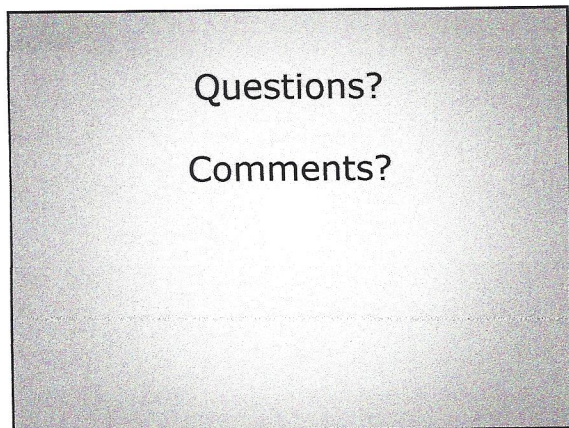
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